

Gender Equity & Social Inclusion Policy 2021-2024

MINISTRY OF ECONOMY THE GOVERNMENT OF FIJI

(Internal)

Table of Contents

List of Acronyms		
Glossary of GESI Terms		
1. Introduction		
Government Commitment to Equity a	nd Inclusion6	
Green Climate Fund Accreditation		
Policy Fundamentals		
Purpose of Policy		
2. Policy Development		
3. Definition of Terms		
4. Guiding Principles		
5. Policy Alignment and Compliance		
6. Policy Goal, Objectives and Expected O	utcomes 13	
7. Policy Disclosure		
8. Grievance Redressal Mechanism		
10. Date of Effect and Review		

List of Acronyms

DiDRRDisability Inclusive Disaster Risk ReductionDPDelivery PartnerDRMDisaster Risk ManagementDRRDisaster Risk ReductionESIAEnvironmental and Social Impact AssessmentESIPEnvironmental and Social SafeguardsESMSEnvironmental and Social SafeguardsFDBFiji Development BankFPICFree, Prior and Informed ConsentGAPGESI Action PlanGBVGender Based ViolenceGCFGreen Climate FundGRBGender Responsive BudgetingGRMGrievance Redressal MechanismGESIGender Responsive BudgetingGGFGovernment of FijiLGBTQLesbian, gay, bisexual, transgender and queer or questioningMoEMinistry of Commerce, Trade, Tourism and TransportMWCPAMinistry for Women, Children & Poverty AlleviationNAPNational Designated AuthorityNDCNational Designated AuthorityNDCNational Development PlanNIENational Implementing EntityPEFAPublic Expenditure and Financial AccountabilityPFMPPublic Expenditure and Financial AccountabilityPFMPPublic Expenditure and Financial AccountabilityPFMPPublic Expenditure and Financial AccountabilityPEFAPublic Expenditure and Financial AccountabilityPFMPPublic Expenditure and Financial AccountabilityPFMPPublic Expenditure and Financial AccountabilityPFMPPublic Expenditure and Financial AccountabilityPFMP <th>ADB AE CCA CCICD CEDAW CRC CRPD</th> <th>Asian Development Bank Accredited Entity Climate Change Adaptation Climate Change and International Cooperation Division Convention on the Elimination of all forms of Discrimination against Women Convention on the Rights of Children Convention on the Rights of People with Disabilities</th>	ADB AE CCA CCICD CEDAW CRC CRPD	Asian Development Bank Accredited Entity Climate Change Adaptation Climate Change and International Cooperation Division Convention on the Elimination of all forms of Discrimination against Women Convention on the Rights of Children Convention on the Rights of People with Disabilities
DRMDisaster Risk ManagementDRRDisaster Risk ReductionESIAEnvironmental and Social Impact AssessmentESIPEnvironmental and Social Impact PlanESMSEnvironmental and Social SafeguardsFDBFiji Development BankFPICFree, Prior and Informed ConsentGAPGESI Action PlanGBVGender Based ViolenceGCFGreen Climate FundGRMGrievance Redressal MechanismGESIGender Equity and Social InclusionGoFGovernment of FijiLGBTQLesbian, gay, bisexual, transgender and queer or questioningMoCTTTMinistry of Commerce, Trade, Tourism and TransportMWCPAMinistry for Women, Children & Poverty AlleviationNAPNational Designated AuthorityNDCNational Designated AuthorityNDCNational Development PlanNIENational Implementing EntityPEFAPublic Expenditure and Financial AccountabilityPFMIPPublic Expenditure and Financial AccountabilityPFMIPPublic Sector Investment PlansSAAD DataSex age, area and disability disaggregated dataSDGsSustainable Development GoalsSEAHSex ual exploitation, abuse and harassmentSOCSustainable Development GoalsSEAHSex ual exploitation, abuse and harassmentSOCSustainable Development GoalsSEAHSex ual exploitation, abuse and harassmentSOCSustainable Development Coans		Disability Inclusive Disaster Risk Reduction
DRRDisaster Risk ReductionESIAEnvironmental and Social Impact AssessmentESIPEnvironmental and Social Impact PlanESMSEnvironmental and Social SafeguardsFDBFiji Development BankFPICFree, Prior and Informed ConsentGAPGESI Action PlanGBVGender Based ViolenceGCFGreen Climate FundGRBGender Responsive BudgetingGRMGrievance Redressal MechanismGESIGender Equity and Social InclusionGoFGovernment of FijiLGBTQLesbian, gay, bisexual, transgender and queer or questioningMOCTTTMinistry of Commerce, Trade, Tourism and TransportMWCPAMinistry for Women, Children & Poverty AlleviationNAPNational Adaptation PlanNCCPNational Designated AuthorityNDCNational Development PlanNIENational Development PlanNIENational Implementing EntityPEFAPublic Expenditure and Financial AccountabilityPFMIPPublic Expenditure and Financial AccountabilityPFMIPPublic Sector Investment PlansSAAD DataSex age, area and disability disaggregated dataSDGsSustanable Development GoalsSEAHSex ual exploitation, abuse and harassmentSOEState Owned EnterpriseUNFCCCUnited Nations Framework Convention on Climate Change		
ESIPEnvironmental and Social Impact PlanESMSEnvironmental and Social Management SystemESSEnvironmental and Social SafeguardsFDBFiji Development BankFPICFree, Prior and Informed ConsentGAPGESI Action PlanGBVGender Based ViolenceGCFGreen Climate FundGRBGender Responsive BudgetingGRMGrievance Redressal MechanismGESIGender Equity and Social InclusionGoFGovernment of FijiLGBTQLesbian, gay, bisexual, transgender and queer or questioningMoEMinistry of EconomyMoCTTTMinistry for Women, Children & Poverty AlleviationNAPNational Adaptation PlanNCCPNational Designated AuthorityNDANational Designated AuthorityNDPNational Development PlanNIENational Implementing EntityPEFAPublic Expenditure and Financial AccountabilityPFMIPPublic Sector Investment PlansSAAD DataSex age, area and disability disaggregated dataSDGsSustainable Development Goals <td></td> <td>•</td>		•
ESMSEnvironmental and Social Management SystemESSEnvironmental and Social SafeguardsFDBFiji Development BankFPICFree, Prior and Informed ConsentGAPGESI Action PlanGBVGender Based ViolenceGCFGreen Climate FundGRMGrievance Redressal MechanismGESIGender Equity and Social InclusionGoFGovernment of FijiLGBTQLesbian, gay, bisexual, transgender and queer or questioningMoEMinistry of Commerce, Trade, Tourism and TransportMWCPAMinistry for Women, Children & Poverty AlleviationNAPNational Adaptation PlanNCCPNational Designated AuthorityNDANational Designated AuthorityNDPNational Development PlanNIENational Implementing EntityPEFAPublic Expenditure and Financial AccountabilityPFMIPPublic Financial Management Improvement PlanPWDPeople with DisabilitiesPSIPPublic Sector Investment PlansSAAD DataSex age, area and disability disaggregated dataSDGsSustainable Development CoalsSEAHSexual exploitation, abuse and harassmentSOEState Owned EnterpriseUNFCCCUnited Nations Framework Convention on Climate Change		
ESSEnvironmental and Social SafeguardsFDBFiji Development BankFPICFree, Prior and Informed ConsentGAPGESI Action PlanGBVGender Based ViolenceGCFGreen Climate FundGRBGender Responsive BudgetingGRMGrievance Redressal MechanismGeSIGender Equity and Social InclusionGoFGovernment of FijiLGBTQLesbian, gay, bisexual, transgender and queer or questioningMoEMinistry of EconomyMoCTTTMinistry for Women, Children & Poverty AlleviationNAPNational Adaptation PlanNCCPNational Adaptation PlanNCCPNational Designated AuthorityNDCNational Development PlanNIENational Development PlanNIENational Implementing EntityPEFAPublic Expenditure and Financial AccountabilityPFMIPPublic Expenditure and Financial AccountabilityPFMIPPublic Sector Investment PlansSAAD DataSex age, area and disability disaggregated dataSDGsSustainable Development CoalsSEAHSexual exploitation, abuse and harassmentSOEState Owned EnterpriseUNFCCCUnited Nations Framework Convention on Climate Change		
FPICFree, Prior and Informed ConsentGAPGESI Action PlanGBVGender Based ViolenceGCFGreen Climate FundGRBGender Responsive BudgetingGRMGrievance Redressal MechanismGESIGender Equity and Social InclusionGoFGovernment of FijiLGBTQLesbian, gay, bisexual, transgender and queer or questioningMoEMinistry of EconomyMoCTTTMinistry of Commerce, Trade, Tourism and TransportMWCPAMinistry for Women, Children & Poverty AlleviationNAPNational Adaptation PlanNCCPNational Climate Change PolicyNDANational Designated AuthorityNDCNational Development PlanNIENational Implementing EntityPEFAPublic Expenditure and Financial AccountabilityPFMIPPublic Enancial Management Improvement PlanPWDPeople with DisabilitiesPSIPPublic Sector Investment PlansSAAD DataSex age, area and disability disaggregated dataSDGsSustainable Development GoalsSEAHSexual exploitation, abuse and harassmentSOEState Owned EnterpriseUNFCCCUnited Nations Framework Convention on Climate Change		
GAPGESİ Action PlanGBVGender Based ViolenceGCFGreen Climate FundGRBGender Responsive BudgetingGRMGrievance Redressal MechanismGESIGender Equity and Social InclusionGoFGovernment of FijiLGBTQLesbian, gay, bisexual, transgender and queer or questioningMoEMinistry of EconomyMoCTTTMinistry of Commerce, Trade, Tourism and TransportMWCPAMinistry for Women, Children & Poverty AlleviationNAPNational Adaptation PlanNCCPNational Climate Change PolicyNDANational Designated AuthorityNDCNational Development PlanNIENational Implementing EntityPEFAPublic Expenditure and Financial AccountabilityPFMIPPublic Expenditure and Financial AccountabilityPFMIPPublic Sector Investment PlansSAAD DataSex age, area and disability disaggregated dataSDGsSustainable Development GoalsSEAHSexual exploitation, abuse and harassmentSOEState Owned EnterpriseUNFCCCUnited Nations Framework Convention on Climate Change		
GBVGender Based ViolenceGCFGreen Climate FundGRBGender Responsive BudgetingGRMGrievance Redressal MechanismGESIGender Equity and Social InclusionGoFGovernment of FijiLGBTQLesbian, gay, bisexual, transgender and queer or questioningMoEMinistry of EconomyMoCTTTMinistry of Commerce, Trade, Tourism and TransportMWCPAMinistry for Women, Children & Poverty AlleviationNAPNational Adaptation PlanNCCPNational Climate Change PolicyNDANational Designated AuthorityNDCNational Development PlanNIENational Development PlanNIENational Implementing EntityPEFAPublic Expenditure and Financial AccountabilityPFMIPPublic Expenditure and Financial AccountabilityPFMIPPublic Sector Investment PlansSAAD DataSex age, area and disability disaggregated dataSDGsSustainable Development GoalsSEAHSexual exploitation, abuse and harassmentSOEState Owned EnterpriseUNFCCCUnited Nations Framework Convention on Climate Change		·
GRBGender Responsive BudgetingGRMGrievance Redressal MechanismGESIGender Equity and Social InclusionGoFGovernment of FijiLGBTQLesbian, gay, bisexual, transgender and queer or questioningMoEMinistry of EconomyMoCTTTMinistry of Commerce, Trade, Tourism and TransportMWCPAMinistry for Women, Children & Poverty AlleviationNAPNational Adaptation PlanNCCPNational Climate Change PolicyNDANational Designated AuthorityNDCNational Development PlanNIENational Implementing EntityPEFAPublic Expenditure and Financial AccountabilityPFMIPPublic Expenditure and Financial AccountabilityPWDPeople with DisabilitiesPSIPPublic Sector Investment PlansSAAD DataSex age, area and disability disaggregated dataSDGsSustainable Development GoalsSEAHSexual exploitation, abuse and harassmentSOEState Owned EnterpriseUNFCCCUnited Nations Framework Convention on Climate Change		
GRMGrievance Redressal MechanismGESIGender Equity and Social InclusionGoFGovernment of FijiLGBTQLesbian, gay, bisexual, transgender and queer or questioningMoEMinistry of EconomyMoCTTTMinistry of Commerce, Trade, Tourism and TransportMWCPAMinistry for Women, Children & Poverty AlleviationNAPNational Adaptation PlanNCCPNational Climate Change PolicyNDANational Designated AuthorityNDCNational Development PlanNIENational Development PlanNIENational Implementing EntityPEFAPublic Expenditure and Financial AccountabilityPFMIPPublic Financial Management Improvement PlanPWDPeople with DisabilitiesPSIPPublic Sector Investment PlansSAAD DataSex age, area and disability disaggregated dataSDGsSustainable Development GoalsSEAHSexual exploitation, abuse and harassmentSOEState Owned EnterpriseUNFCCCUnited Nations Framework Convention on Climate Change		
GESIGender Equity and Social InclusionGoFGovernment of FijiLGBTQLesbian, gay, bisexual, transgender and queer or questioningMoEMinistry of EconomyMoCTTTMinistry of Commerce, Trade, Tourism and TransportMWCPAMinistry for Women, Children & Poverty AlleviationNAPNational Adaptation PlanNCCPNational Climate Change PolicyNDANational Designated AuthorityNDCNational Development PlanNIENational Implementing EntityPEFAPublic Expenditure and Financial AccountabilityPFMIPPublic Expenditure and Financial AccountabilityPFMIPPublic Sector Investment PlansSAAD DataSex age, area and disability disaggregated dataSDGsSustainable Development GoalsSEAHSexual exploitation, abuse and harassmentSOEState Owned EnterpriseUNFCCCUnited Nations Framework Convention on Climate Change		
GoFGovernment of FijiLGBTQLesbian, gay, bisexual, transgender and queer or questioningMoEMinistry of EconomyMoCTTTMinistry of Commerce, Trade, Tourism and TransportMWCPAMinistry for Women, Children & Poverty AlleviationNAPNational Adaptation PlanNCCPNational Climate Change PolicyNDANational Designated AuthorityNDCNational Development PlanNIENational Implementing EntityPEFAPublic Expenditure and Financial AccountabilityPFMIPPublic Financial Management Improvement PlanPWDPeople with DisabilitiesPSIPPublic Sector Investment PlansSAAD DataSex age, area and disability disaggregated dataSDGsSustainable Development GoalsSEAHSexual exploitation, abuse and harassmentSOEState Owned EnterpriseUNFCCCUnited Nations Framework Convention on Climate Change	-	
LGBTQLesbian, gay, bisexual, transgender and queer or questioningMoEMinistry of EconomyMoCTTTMinistry of Commerce, Trade, Tourism and TransportMWCPAMinistry for Women, Children & Poverty AlleviationNAPNational Adaptation PlanNCCPNational Climate Change PolicyNDANational Designated AuthorityNDCNational Development PlanNIENational Development PlanNIENational Implementing EntityPEFAPublic Expenditure and Financial AccountabilityPFMIPPublic Financial Management Improvement PlanPWDPeople with DisabilitiesPSIPPublic Sector Investment PlansSAAD DataSex age, area and disability disaggregated dataSDGsSustainable Development GoalsSEAHSexual exploitation, abuse and harassmentSOEState Owned EnterpriseUNFCCCUnited Nations Framework Convention on Climate Change	-	
MoCTTTMinistry of Commerce, Trade, Tourism and TransportMWCPAMinistry for Women, Children & Poverty AlleviationNAPNational Adaptation PlanNCCPNational Climate Change PolicyNDANational Designated AuthorityNDCNationally Determined ContributionsNDPNational Development PlanNIENational Implementing EntityPEFAPublic Expenditure and Financial AccountabilityPFMIPPublic Financial Management Improvement PlanPWDPeople with DisabilitiesPSIPPublic Sector Investment PlansSAAD DataSex age, area and disability disaggregated dataSDGsSustainable Development GoalsSEAHSexual exploitation, abuse and harassmentSOEState Owned EnterpriseUNFCCCUnited Nations Framework Convention on Climate Change		,
MWCPAMinistry for Women, Children & Poverty AlleviationNAPNational Adaptation PlanNCCPNational Climate Change PolicyNDANational Designated AuthorityNDCNational Determined ContributionsNDPNational Development PlanNIENational Implementing EntityPEFAPublic Expenditure and Financial AccountabilityPFMIPPublic Financial Management Improvement PlanPWDPeople with DisabilitiesPSIPPublic Sector Investment PlansSAAD DataSex age, area and disability disaggregated dataSDGsSustainable Development GoalsSEAHSexual exploitation, abuse and harassmentSOEState Owned EnterpriseUNFCCCUnited Nations Framework Convention on Climate Change		
NAPNational Adaptation PlanNCCPNational Climate Change PolicyNDANational Designated AuthorityNDCNationally Determined ContributionsNDPNational Development PlanNIENational Implementing EntityPEFAPublic Expenditure and Financial AccountabilityPFMIPPublic Financial Management Improvement PlanPWDPeople with DisabilitiesPSIPPublic Sector Investment PlansSAAD DataSex age, area and disability disaggregated dataSDGsSustainable Development GoalsSEAHSexual exploitation, abuse and harassmentSOEState Owned EnterpriseUNFCCCUnited Nations Framework Convention on Climate Change		
NCCPNational Climate Change PolicyNDANational Designated AuthorityNDCNationally Determined ContributionsNDPNational Development PlanNIENational Implementing EntityPEFAPublic Expenditure and Financial AccountabilityPFMIPPublic Financial Management Improvement PlanPWDPeople with DisabilitiesPSIPPublic Sector Investment PlansSAAD DataSex age, area and disability disaggregated dataSDGsSustainable Development GoalsSEAHSexual exploitation, abuse and harassmentSOEState Owned EnterpriseUNFCCCUnited Nations Framework Convention on Climate Change		
NDANational Designated AuthorityNDCNationally Determined ContributionsNDPNational Development PlanNIENational Implementing EntityPEFAPublic Expenditure and Financial AccountabilityPFMIPPublic Financial Management Improvement PlanPWDPeople with DisabilitiesPSIPPublic Sector Investment PlansSAAD DataSex age, area and disability disaggregated dataSDGsSustainable Development GoalsSEAHSexual exploitation, abuse and harassmentSOEState Owned EnterpriseUNFCCCUnited Nations Framework Convention on Climate Change		
NDCNationally Determined ContributionsNDPNational Development PlanNIENational Implementing EntityPEFAPublic Expenditure and Financial AccountabilityPFMIPPublic Financial Management Improvement PlanPWDPeople with DisabilitiesPSIPPublic Sector Investment PlansSAAD DataSex age, area and disability disaggregated dataSDGsSustainable Development GoalsSEAHSexual exploitation, abuse and harassmentSOEState Owned EnterpriseUNFCCCUnited Nations Framework Convention on Climate Change		o ,
NDPNational Development PlanNIENational Implementing EntityPEFAPublic Expenditure and Financial AccountabilityPFMIPPublic Financial Management Improvement PlanPWDPeople with DisabilitiesPSIPPublic Sector Investment PlansSAAD DataSex age, area and disability disaggregated dataSDGsSustainable Development GoalsSEAHSexual exploitation, abuse and harassmentSOEState Owned EnterpriseUNFCCCUnited Nations Framework Convention on Climate Change		
NIENational Implementing EntityPEFAPublic Expenditure and Financial AccountabilityPFMIPPublic Financial Management Improvement PlanPWDPeople with DisabilitiesPSIPPublic Sector Investment PlansSAAD DataSex age, area and disability disaggregated dataSDGsSustainable Development GoalsSEAHSexual exploitation, abuse and harassmentSOEState Owned EnterpriseUNFCCCUnited Nations Framework Convention on Climate Change		,
PFMIPPublic Financial Management Improvement PlanPWDPeople with DisabilitiesPSIPPublic Sector Investment PlansSAAD DataSex age, area and disability disaggregated dataSDGsSustainable Development GoalsSEAHSexual exploitation, abuse and harassmentSOEState Owned EnterpriseUNFCCCUnited Nations Framework Convention on Climate Change		
PWDPeople with DisabilitiesPSIPPublic Sector Investment PlansSAAD DataSex age, area and disability disaggregated dataSDGsSustainable Development GoalsSEAHSexual exploitation, abuse and harassmentSOEState Owned EnterpriseUNFCCCUnited Nations Framework Convention on Climate Change	PEFA	Public Expenditure and Financial Accountability
PSIPPublic Sector Investment PlansSAAD DataSex age, area and disability disaggregated dataSDGsSustainable Development GoalsSEAHSexual exploitation, abuse and harassmentSOEState Owned EnterpriseUNFCCCUnited Nations Framework Convention on Climate Change	PFMIP	Public Financial Management Improvement Plan
SAAD DataSex age, area and disability disaggregated dataSDGsSustainable Development GoalsSEAHSexual exploitation, abuse and harassmentSOEState Owned EnterpriseUNFCCCUnited Nations Framework Convention on Climate Change		I
SDGsSustainable Development GoalsSEAHSexual exploitation, abuse and harassmentSOEState Owned EnterpriseUNFCCCUnited Nations Framework Convention on Climate Change		
SEAHSexual exploitation, abuse and harassmentSOEState Owned EnterpriseUNFCCCUnited Nations Framework Convention on Climate Change		
SOEState Owned EnterpriseUNFCCCUnited Nations Framework Convention on Climate Change		
UNFCCC United Nations Framework Convention on Climate Change		
0		
	UNDP	United Nations Development Program
UNDRIP United Nations Declaration on the Rights of Indigenous Peoples	UNDRIP	
UN Women United Nations Agency for Women		
WEE Women's Economic Empowerment	WEE	Women's Economic Empowerment

Glossary of GESI Terms

GESI concepts and terms referenced in this document are defined here to ensure MoE employees, partners and beneficiaries have a common understanding of GESI Policy intent and expectations.

Gender	Refers to socially and culturally defined characteristics about the roles and behaviours of women and men (and female/male children) and the relationships between them. Social perceptions of gender vary across cultures, social classes, time and degree of urbanization and serve to include or exclude particular people from particular activities.	
Gender Balance	Requires that men and women be equally represented - either in equal number or in proportion to their presence - in particular settings.	
Gender Responsive Budgeting	Means preparing budgets or doing budget analyses from a gender perspective. The goal is to allocate resources in ways that compensate for gender disparities; it does not mean preparing separate budgets for women.	
GESI Analysis	Is the process of collecting information about gender, age and other social differences and analysing the impacts of changing circumstances (i.e., climate change) on specific groups of people. This type of analysis provides the basis for identifying key GESI considerations and designing a "socially inclusive approach that responds to the unique circumstances and needs of <u>all</u> beneficiaries."	
GESI Lens	Means assessing and responding to a development issue, policy, budget or activity from a gender equity and social inclusion perspective.	
GESI Mainstreaming Gender mainstreaming is a strategy used to ensure that the experiences and aspirations of women – as well as men – are centered asign and implementation of a development policy, program or program instreaming aims to ensure that the needs of other vulneral (including people of different ages and abilities) are also considered a for. Essentially, GESI mainstreaming means that the principles of empowerment are fundamental to all aspects policy, program and but implementation and monitoring.		
GESI	Sex Disaggregated Data (SDD) means counting men and women separately.	
Disaggregated Data	Sex, Age, Area and Disability (<u>SAAD</u>) Disaggregated Data means counting men, women, boys, girls, the elderly and people with disabilities separately.	
Human Rights Approach	Recognizes that society has an obligation to meet the basic human rights of all citizens – including men, women, children and those with disabilities – regardless of their ethnicity, age, social standing, income, religion, sexual orientation, political affinity, etc. Gender equality and social inclusion are considered basic human rights and, as such, underpin rights-based development. Human rights are enshrined in the Constitution of the Republic of Fiji and its corresponding Bill of Rights and are intrinsic to national development ambitions, plans, policies and strategies.	
Inter-generational equity	Inter-generational equity refers to the wellbeing of current and future generations through a socially inclusive, equitable, environmentally sustainable, net-zero emissions economy that protects the health, diversity and productivity for the benefit of future generations.	

Social Inclusion	A strategy in response to a situation in which certain groups in society are systematically excluded from opportunities that are open to others. Thus, groups can be discriminated against on the basis of sex, age, clan, ethnic background, disability, health status, religion, sexual orientation, where they live or other social identity. Social inclusion ensures that socially excluded people have equal conditions for realising their full human rights and potential to contribute to national, political, economic, social and cultural development, and to benefit from the results.
Talanoa Method	Talanoa can be defined as "the process of inclusive, participatory and transparent dialogue with the purpose of sharing stories, building empathy and making wise decisions for the collective good."
Vulnerability	The degree to which a society, community, household or group of people are susceptible to adverse effects associated with external factors such as economic downturn, disease outbreak, climate change, weather extremes, displacement and socio-cultural factors, including racism and sexism.

1. Introduction

Government Commitment to Equity and Inclusion

The Government of Fiji (GoF) is strongly committed to effective climate change adaptation, mitigation and disaster risk reduction. Fiji ratified the *United Nations Framework Convention on Climate Change* (UNFCCC) in 1993 and was the first government in the world to ratify the Paris Climate Change Agreement in April 2016. Fiji's *Nationally Determined Contribution* (NDC) to the Paris Agreement pledges the country will generate 100 percent of its electricity from renewable sources and cut overall emissions by 30 percent by the year 2030. Fiji has also endorsed the Sendai Framework for Disaster Risk Reduction and the Addis Ababa Action Agenda.

The GoF also has a strong commitment to achieving gender equity and social inclusion (GESI) in Fiji society, including in CCA and DRR efforts, as indicated through ratification of numerous laws, policies, conventions and frameworks. At national level, the Constitution of Republic of Fiji provides for the nondiscrimination on the basis of gender and objectives related to gender equity; women's empowerment and social inclusion are emphasised in Fiji's 5-Year and 20-Year National Development Plan (NDP),¹ in national policies on gender, disability and youth, and through legislation, such as the Domestic Violence Decree 2009. The Climate Change Act also has a strong focus on ensuring GESI outcomes.

The Economy Ministry of (MoE), the government agency responsible for ensuring sound economic management of the national economy in line with short-, medium- and longterm macro-economic and sustainable development targets, recognizes that promoting equity and inclusion is both a moral imperative and an economic necessity. As noted in the Gender Equity and Social Inclusion Assessment (GAP), that underpins this policy

"There are inextricable links between gender equity, social inclusion and the Sustainable Development Goals including the pledge that no one will be left behind, and when taking action to address climate change, Fiji will respect, promote and consider the Sustainable Development Goals, gender equality and responsiveness, women's human rights and the empowerment of women, rights of people living with disabilities and disability inclusive approaches, the elderly, children's inalienable right to a healthy environment, youth, and vulnerable and marginalised groups and communities, including in the areas of formal sector employment and livelihoods, participation in decision-making and access services, health, education, water, sanitation, housing and transport"

> Climate Change Act Principles 5 (i)

(see Annex II), existing gaps in the economic and political participation of women at all levels, the under-involvement of people with disabilities (PWD), and high levels of domestic violence continue to constrain the overall development of the nation.

As part of government reforms under the draft Public Financial Management Improvement Plan (PFMIP),² the MoE requested assistance from the Asian Development Bank (ADB) to

¹ 5-Year and 20-Year National Development Plan, Transforming Fiji. Ministry of Economy, Republic of Fiji, Nov. 2017.

² The draft PFMIP is an extensive reform program supported by a consortium of development partners that involves a review of all budget processes and documentation.

assess the "gender responsiveness" of the FY2020 national budget. This assessment,³ undertaken in 2019 in collaboration with Ministry of Women, Children and Poverty Alleviation (MWCPA), Ministry of Fisheries and the Ministry of Commerce, Trade. Tourism and Transport (MoCTTT), led to an agreement to take active steps to implement gender-responsive budgeting (GRB) in Fiji. This Policy, which builds on current GRB work, is a central part of the public financial management reform process: details regarding the GRB assessment can be found in the 2020 MoE GESI Analysis which provided the basis for this Policy and Action Plan.

The MoE is also responsible for addressing climate change policy issues in Fiji through its Climate Change and International Cooperation Division (CCICD), which leads the implementation and monitoring of the Fiji *National Climate Change Policy 2018-2030* (NCCP) ⁴ and is currently preparing the proposed Climate Change Act.

The NCCP recognizes that climate change is a "risk multiplier" because it serves to exacerbate the circumstances that lead to conflict and violence; heighten water and food insecurity; spread disease; reduce educational outcomes and livelihoods, force people to relocate and increase poverty. The Fiji National Climate Change Policy recognises "the differentiated impacts of climate change across societies and vulnerable groups, the risk that climate change will exacerbate existing inequalities and disproportionally affect low-income and otherwise disadvantaged groups." (p. 23)

The Fiji National Gender Policy "promotes increased regard for climate change impacts and disaster risks and the role of men and women at all levels in facilitating the harmonious and sustainable use of the country's limited national resources through the use of gender impact assessments, gender analysis and gender aware approaches." (p. 17)

The NCCP also recognises that certain groups of people are especially vulnerable to the impacts of climate change and disasters, including women (in all of their diversity), children, the elderly, PWD and those residing in exposed, under-serviced areas. The reasons for this additional vulnerability vary, but generally involve dependency and power factors, changes in roles and responsibilities, social discrimination, increased workloads, reduced access to essential goods and services, susceptibility to illness, and weakened social protection systems.

As such, global, regional and national climate change and GESI policies – including the proposed *Fiji Climate Change Act,* the *Fiji National Climate Change Policy* and the *Fiji National Gender Policy* (NGP) stress that the views and needs of vulnerable groups must be understood and addressed in climate change adaptation and mitigation efforts. To this end, the NCCP identifies three policy pillars that underpin Fiji's approach to climate change adaptation including the requirement for gender responsive, evidence- and human-rights-based approaches.

In addition to climate change, the current COVID-19 pandemic and economic fall-out poses a "twin threat" by "accelerating existing inequalities and human rights issues like hunger and malnutrition, poverty, violence, lack of access to health, housing and other essential services."⁵

³ *Fiji PEFA Gender-Responsive Budgeting Assessment Report 2019.* PEFA website at:

http://pefa.org/sites/default/files/resources/downloads/PEFA%20GRPFM%20Framework%20Jan%2023%202020.pdf

⁴ *Republic of Fiji National Climate Change Policy 2018-2030*, Ministry of Economy, Republic of Fiji, 2019.

⁵ Pacific Women's Information Network, SPC, Media Release 23/06/2020.

Therefore, it is even more critical that climate adaptation and mitigation efforts take into account the needs and views of the most vulnerable people and communities in Fiji.

Green Climate Fund Accreditation

In the past, Fiji accessed climate financing through a range of regional and multilateral implementing entities, ⁶ but the GoF has sought to establish a more direct funding and management arrangement to increase national ownership and capacity for climate action. As such, the GoF nominated the Ministry of Economy as a National Designated Authority (NDA) and nominated the Fiji Development Bank (FDB) to be accredited as the Direct (National) Accredited Entity (DAE) for the Green Climate Fund (GCF). To achieve GCF accreditation, entities must provide evidence that robust policies, systems and structures are in place to minimize financial, environmental and social risks and ensure effective project management. One such requirement is the development of an Environmental and Social Management System (ESMS), which encompasses a Gender or GESI Policy⁷.

The *Fiji Development Bank GESI Policy and Action Plan*⁸ approved by the GCF in late 2018, goes beyond GCF accreditation requirements by seeking to mainstream gender equity and social inclusion throughout its operations. In a similar manner, the Internal MoE GESI Policy will support GCF accreditation, meet the requirements of other climate financing institutions, and ensure climate projects are "GESI sensitive," - while also formalizing the Ministry's broader commitment to equality and inclusion in the delivery of its overall mandate. The actions required to mainstream GESI throughout MoE operations are outlined in this Policy and Action Plan.

Policy Fundamentals

- This Policy recognizes that significant gains have been made in gender equity and social inclusion, while also acknowledging that patriarchal attitudes are still dominant in many aspects of Fiji society; that men often have a high degree of control over women, including in their ability to access information & services, participate in income-generating activities and assume leadership positions; that women perform the vast majority of unpaid reproductive and domestic work and are primarily responsible for care of children, the ill and elderly, and that gender-based violence remains a serious and widespread problem that hinders the social and economic development of the nation.
- This Policy recognises Government's commitment to gender equity and social inclusion and seeks to support and build upon current efforts by Parliament,⁹ the Ministry of Women, Children and Poverty Alleviation (MWCPA), MoE and other line ministries to mainstream GESI in sector policies, budgets, planning and delivery systems and build capacity.
- This Policy recognises the pivotal and influential role the MoE plays in promoting, enforcing and fast-tracking GESI outcomes through GESI-responsive public sector budgeting and by

⁶ Regional implementing agencies (RIEs) include the Secretariat of the Pacific Regional Environment Program (SPREP) and the Pacific Community (SPC) and multilateral implementing agencies (MIEs) include the United Nations Development Program (UNDP) and the Asian Development Bank (ADB).

⁷ To assist with accreditation, the Fiji GCF Readiness Project *Enhancing Direct Access to Climate Finance in Fiji*⁷ (2020-2021) is being implemented with the aim of: strengthening the capacity of the MoE and institutional procedures for climate action (including development of this Policy); preparing the DAE Entity Work Programme which will feed into the NDA Country Work Programme, and building the capacity of the FDB (including GESI training).

⁸ Gender Equity and Social Inclusion Policy and Action Plan 2018-2021, Fiji Development Bank. Retrieved 21/07/20 from: https://www.google.com/search?client=firefox-b-d&q=Fiji+Development+Bank+GESI+Policy

⁹ Fiji Parliamentary Standing Order 110(2) requires parliamentary committees to use a gender-based analysis when scrutinizing legislation or undertaking their oversight functions.

"leading by example". Global experience has shown that gender-responsive budgeting works best when ministries of finance lead.¹⁰

This Policy recognizes that effective GESI mainstreaming requires a serious whole-of-ministry commitment to understanding and addressing gender equity and social inclusion factors in all operational policies, budgets and service delivery decisions - and that this is not adjunct to MoE core business. This will require that MoE staff are consistently and consciously GESI-responsive and socially inclusive and assume a leadership role in advocating for GESI in their day-to-day work.

"In its key role as guardian of the Government's finances, the MoE plays an instrumental part in ensuring that gender mainstreaming is reflected in all aspects of the budget cycle and that GRB efforts are sustained."

> PEFA Gender Responsive Budgeting Assessment Report, 2019

- This Policy is based on strong global evidence that climate adaptation and mitigation efforts are more effective and sustainable when gender equity and social inclusion factors are fully mainstreamed in project design, implementation, and monitoring.
- This Policy recognises the need to ensure that projects supported through global climate finance are highly sensitive and responsive to the needs of vulnerable people and communities by ensuring active and equal participation of people of all genders in project design, implementation and monitoring and by giving voice to marginalized and underrepresented groups, including young people and those living with disabilities.
- This Policy recognises the importance of viewing vulnerable groups of people not as "climate victims", but rather as important agents of sustainable social and environmental change.
- This Policy recognises that MoE partnerships with state and non-state agencies and the active engagement of stakeholders from the private sector and civil society (including women's groups, disability organizations, trade unions and academic institutions) is essential to achieving sustainable, equitable and inclusive outcomes across all sectors.
- This Policy recognizes the essential need to \geq build "GESI capacity" within the MoE and stateowned enterprises (SOEs), in line agencies involved in GRB, climate adaptation, mitigation and DRR efforts, and within partner and delivery organisations. This will require strong support from not only MoE leaders and managers but from high level Cabinet Ministers as well. This will require development also and implementation of a comprehensive and sustained training and mentoring program.
- This Policy recognizes that some aspects of implementation may require external technical and/or financial support and that full compliance



Voreqe Bainimarama Fiji Prime Minister Mav 2018. Bonn Germanv

will take time and training. As such, Policy implementation will be "phased-in" over a four year period (2021-2024), guided by progressive annual work plans. MoE GESI work plans will

¹⁰ World Economic Forum/IMF Blog: "How governments can use gender budgeting to improve equality", March 2019 Retrieved 22 July from <u>https://www.weforum.org/agenda/2019/03/do-the-math-include-women-in-government-budgets</u>

commence with foundational work and actions of strategic importance, adding more complex elements as systems and capacities are developed. It is also recognized that this Policy is a "living document" which may be revised as needed and when needed.

Purpose of Policy

- i. To formalize MoE's existing commitment to gender equity and social inclusion in line with international and national obligations of the GoF.
- ii. To adopt a whole-of-Ministry approach to achieving GESI results, including mainstreaming and affirmative actions, to redress existing inequities and exclusion.
- iii. To identify areas where action is required to strengthen MoE responsiveness to GESI barriers, both internal and external to the Ministry.
- iv. To enhance the knowledge, capacity and commitment of MoE staff and implementing partners to identify, address and monitor equity and inclusion factors in carrying out their work.
- v. To comply with GCF accreditation and other climate financing agency requirements and consistently apply international GESI best practice standards across all MoE administered projects.

2. Policy Development

This Policy and Action Plan were developed by the Ministry of Economy with technical assistance from the GCF Readiness Project and MoE development partners.¹¹ Policy development was led by an Internal Working Group (IWG), chaired by the MoE Permanent Secretary and comprised of division heads and senior staff, and involved two rounds of consultation with each division.

Policy content was informed by: i) a comprehensive GESI analysis that included a statistical and literature review of the Fiji development context; consideration of best practice and universal standards; GoF national, regional and international GESI and CC policy commitments, and existing efforts within MoE work to promote equity and inclusion (see Annex II); and ii) through consultation with external stakeholders representing public sector and civil society organisations focused on GESI outcomes.

GESI mainstreaming means there is conscious consideration of gender equity and social inclusion factors in all aspects of policy and program development, budgeting, decisionmaking, service delivery and operational systems and procedures.

This Policy was developed concurrent with other

relevant policies and procedures as detailed in the MoE Environmental and Social Management System (ESMS).

¹¹ Technical Assistance was provided by the Global Green Growth Institute (GGGI) in collaboration with the USAID-funded Climate Ready Project.

3. Definition of Terms

To ensure there is a common understanding of the terms and processes outlined in this Policy, readers should refer to the Glossary of Terms on pages 4-5. These terms will be used by the MoE and its delivery partners¹² in the implementation of this Policy.

4. Guiding Principles

This Policy is underpinned by six guiding principles that reflect the core values of the GoF and honor international and regional commitments to gender equality and social inclusion.

The MoE and its delivery partners are required to consistently adhere to these principles to achieve Policy goal, objectives and outcomes as specified in Section 6.

- ✓ Human-Rights Based. This Policy is premised on a rights-based approach in line with the Fiji Constitution, National Development Plan, existing GESI and Climate Change Policy frameworks and promulgated by numerous UN conventions – which recognize that all citizens, regardless of gender, age, race, income or ability should have the same opportunities to participate in and benefit from government resources, and that priority should be given to identifying and serving the most vulnerable members of society.
- ✓ Participatory and Inclusive. The Policy affirms that the views, needs and priorities of citizens including those who are voiceless, under-represented and marginalized will inform MoE policy, plans, budgets and project design. Participatory and inclusive consultation methods will be used so that all Fijians are able to engage in development processes that affect their lives.
- Accountable and Transparent. The MoE is accountable for mainstreaming GESI across ministry services and operations, and for the transparent sharing of information on GESI expenditure, achievements and lessons learned in accessible, user-friendly formats.
- Committed to Continuous Learning and Improvement. The MoE recognizes the need to build organisational and staff capacity in GESI analysis, budgeting and evaluation by providing ongoing and mandatory training to improve competency and by including GESI requirements in staff job descriptions where relevant.
- ✓ Collaborative. The MoE recognises the importance of collaborating and partnering with government agencies, civil society organisations and the private sector to optimize sustainability and build resilience of vulnerable and marginalized people and communities.
- Evidence-Based Approach. The MoE is committed to ensuring that the quality and level of GESI data increases and will lead efforts to ensure that disaggregated data is used to inform programs, services and budgets, and build staff and partner analytical competency.

¹² For GCF, a Delivery Partner (DP) is a non-accredited entity that works with an accredited GCF agency to implement an approved GCF project. DPs must be able to demonstrate relevant experience and competency to design, implement and/or manage GESI-responsive projects.

5. Policy Alignment and Compliance

The Policy supports the achievement of gender equity, social inclusion and sustainable development outcomes as set out in numerous GoF policy platforms across levels and sectors as highlighted below.

- International and regional level through GoF endorsement of, amongst others, the Universal Declaration of Human Rights; UN Sustainable Development Goals (SDGs); UN Framework Convention on Climate Change; Sendai Framework for Disaster Risk Reduction; UN Convention on the Rights of the Child (CRC); UN Convention on the Rights of People with Disabilities (CRPD); Pacific Framework for the Rights of Persons with Disabilities; the UN Convention on All Forms of Discrimination Against Women (CEDAW); Pacific Leaders Gender Equality Declaration; the Revised Pacific Platform for Action on Advancement of Women and Gender Equality.
- National level through alignment with the Fiji 5-Year and 20-Year National Development Plan, the National Climate Change Policy, the National Gender Policy, the National Disability Policy and the National Youth Policy, and relevant sector policies, and in compliance with relevant legislation, including the Financial Management Act (2004) and subsequent amendments, the Environment Management Act (2005), and Climate Change Act.
- Agency level through compliance with MoE plans, regulations, systems, and policies, including the new Environmental and Social Management System, and by mainstreaming GESI within Ministry operations to ensure Policy principles and objectives are reflected in internal procedures, processes, resource allocations and performance management and evaluation systems.
- Activity level by ensuring that CCA and other projects supported by the MoE and its delivery partners address, to the maximum extent possible, the needs of all beneficiary groups, with particular attention to the most vulnerable people living in the most vulnerable areas.

The MoE <u>will not</u> support projects and other activities that:

- Undermine basic human rights
- > Fail to take into account the needs and rights of vulnerable groups
- > Have potential to cause negative gender, socio-economic and/or environmental impacts
- Fail to meet environmental and social safeguard requirements of GoF and funding agencies
- Engage in land acquisition or resettlement activities without the Free, Prior and Informed Consent (FPIC) of stakeholders including women and vulnerable groups. and
- Involve any other negative impacts as articulated in the MoE Environment and Social Management System.

6. Policy Goal, Objectives and Expected Outcomes

The Goal of this Policy is to ensure that:

Gender equity and social inclusion will be fully mainstreamed (integrated) in all Ministry of Economy plans, budgets, processes and systems, including projects administered by the Ministry and its delivery partners, in line with Fiji's international, regional and national GESI commitments.

To achieve this goal, the MoE Gender Equity and Social Inclusion Policy identifies six key focus areas, objectives and expected outcomes which provide the overarching framework for: GESI mainstreaming; targeted interventions and gender responsive budgeting; partnership promotion and citizen engagement; evidence-based programming, monitoring and evaluation; responsive project management; organisational modeling, capacity development, and transparent public communication. These objectives span MoE mandated services as well as its internal operations, and center on achieving the overall outcomes of its Strategic Plan 2021-2024. The specific actions required to achieve Policy outcomes are identified in the attached Action Plan.

It is expected that these focus areas, objectives, and expected outcomes will endure throughout the Policy implementation period (2021-2024) in alignment with the MoE Strategic Plan timeframe, while specific actions and secondary outcomes will be reviewed and amended on an annual basis in response to changing circumstances. This system will enable the Ministry to be strategic in prioritizing actions, while building on achievements and addressing lessons learned.

Fo	Focus Areas Objectives		Expected Outcomes
1	Program Level GESI Mainstreaming	MoE economic, fiscal, national & sector plans & budgets are GESI- sensitive & responsive	
2	Operational Level GESI Mainstreaming	MoE operational policies, regulations, guidelines and facilities are GESI-sensitive & responsive	MoE systems and work processes leading to
3	GESI- Responsive Projects	MoE climate and construction projects are GESI-sensitive and responsive and comply with GCF and other donor partners' safeguard requirements	comprehensive GESI analysis; adhere to human rights, "do-no-harm" and "leave-no-
4	Partnerships, Participation & Representatio n	Formalize partnership arrangements with organisations involved with implementation of this Policy, such as the MWCPA, line ministries conducting GRB work, training entities, etc.	

5	Evidence- Based Programming		MoE plays a lead role in improving the collection and analysis of SAAD data to better inform national and sectoral planning, budgeting, monitoring & evaluation
6	Culture, Capacity, & Commitment	organisational culture where staff	

7. Policy Disclosure

Following endorsement of this Policy by the Permanent Secretary for Economy and ultimately the Minister for Economy, it will be posted on the MoE website and a media announcement will be made. Reports on Policy implementation and revisions will also be disclosed in a timely manner.

8. Grievance Redressal Mechanism

In the event that MoE staff, implementation partners, beneficiaries or other stakeholders has questions or concerns related to any aspect of this Policy, they are directed to take up the matter with their immediate supervisor, or in the case of external parties, with the Head of Division responsible for the area of work in question.

Should this process fail to resolve the matter to the satisfaction of the party seeking information or raising concern, the concerned party should follow the MoE Grievance Redressal Mechanism (GRM), which aligns with the Ministry of Civil Service General Orders 2011, and "Discipline Guidelines" available on the MoE website.

If the concern is related to <u>any form of sexual exploitation, abuse and/or harassment</u> (SEAH), the concerned party, or someone acting on their behalf, should follow the MoE SEAH Procedure posted on the MoE website.

9. Policy Implementation, Coordination and Oversight

Overall accountability for Policy implementation and oversight rests with the MoE Permanent Secretary.

The Heads of Division are responsible for management and implementation of the specified actions identified in GESI Policy Annual Work Plans and incorporated in Costed Operational Plans.

The Administration Division will collect and collate required data from each Division for Ministry Progress Reports, Annual Business Plans and Reports.

Monitoring of Policy implementation and results will be conducted through assessment of PSIPs, Annual Reports and other documentation. Divisions will be required to collect SAAD data as the basis for activity M&E.

Monitoring of Policy implementation and results will be conducted through assessment of Public Sector Investment Plans (PSIPs), Annual Reports and other documentation. Divisions will be required to collect SAAD data as the basis for activity level M&E.

10. Date of Effect and Review

This Policy will come into immediate effect following endorsement by the Permanent Secretary for Economy and ultimately the Minister for Economy.

This Policy will be formally reviewed and updated every four years, as part of the MoE Strategic Planning process. Policy review will take into account changes in the development context, new legislative, policy and planning frameworks, GESI achievements, constraints and lessons learned.

Policy Action Plans will be reviewed and updated on an annual basis and will be incorporated in MoE Annual Business Plan and the Costed Operational Plans of each Division